



2024 Immigration Report

Tenn. Code Ann. § 4-1-425

Prepared By:
Tennessee District Attorneys General Conference
January 31, 2025



TENNESSEE DISTRICT ATTORNEYS GENERAL CONFERENCE

STEPHEN D. CRUMP • EXECUTIVE DIRECTOR

January 31, 2025

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Suite 600 Cordell Hull Bldg.
425 Rep. John Lewis Way N.
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Lt. Governor Randy McNally
700 Cordell Hull Bldg.
425 Rep. John Lewis Way N.
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Gentlemen,

As required by TCA § 4-1-425, Tennessee District Attorneys General Conference must collect and analyze data from law enforcement agencies and report, no later than January 31, 2025, on the number of persons not lawfully present in the United States charged or convicted of a criminal offense in this state during the previous year. Public Chapter 998 requires that data collection for this report begin on January 1, 2025. However, in order to provide you with a more complete picture of this issue, we began collecting data on October 1, 2024. Subsequently, the following report is based on data collection for October 1, 2024 - December 31, 2024.

Our team was provided funding for one Research Director and three Research Analysts to fulfill the responsibilities of this report. That funding became available on July 1, 2024, and all positions were hired and onboarded by August 15, 2024. The team immediately got to work developing the reporting process, drafting all necessary forms, and working with our law enforcement partners to roll this out statewide.

Across Tennessee's 95 counties, 73 counties sent in their monthly report during at least one of the required reporting months; 71 of those counties provided a report for all three months (October - December 2024). We are actively working with the Tennessee Sheriff's Association to improve these reporting stats and are hopeful we will have all 95 counties represented in our 2025 report.

In total, during the three-month reporting period, our team received approximately 2,719 reports of individuals who were charged or convicted of a criminal offense in this state who are not lawfully present in the United States. In the following pages, you will find a detailed breakdown of the total reports received, reported countries of origin, and the reported offenses. Following the statewide analysis, you will find a sample copy of the Public Chapter 1008 form TNDAGC provided to local law enforcement.

We knew that in addition to the arrest data, it would be important to track what happened to each reported offender. However, because of the limited personally identifiable information collected in our Public Chapter 1008 form, we were concerned that we would not be able to match each reported offender with their court case file. Consequently, we limited our first attempt at a disposition analysis to the October reports. By working with the Court Clerks and publicly available court data, we were able to successfully match approximately 70% of the reports with their case file. Included in our state analysis section is a full breakdown of the disposition types reported for each of those cases.

We have learned a lot in our first few months of data collection and are evaluating how we can streamline and automate parts of the reporting process moving forward. Our first priority is to improve our reporting statistics, and we will continue to work with our local law enforcement partners to do so. We are also hopeful we will find a more effective method for collecting disposition data in hopes we can provide a full annual disposition analysis in our next report.

If you have any questions about this year's report or would like to discuss any of the matters detailed below further, please let my team know.

Sincerely,



Stephen D. Crump

Executive Director, Tennessee District Attorneys General Conference

OVERVIEW

The following report is based on the data collected from the “Public Chapter 1008: Arrestee Citizenship Status - Not Lawfully Present or Unknown” forms created by the Tennessee District Attorneys General Conference. These forms were provided to local law enforcement in late September 2024 to fulfill the reporting requirements of Public Chapter 998 and Public Chapter 1008.

Local law enforcement is charged with completing a Public Chapter 1008 form every time an individual who is not lawfully present in the United States is charged or convicted of a criminal offense. A form is only completed and submitted once an officer has certified that the arrestee could not meet any of the qualifications outlined in TCA § 40-7-1(a) to verify their citizenship status. A sample of the Public Chapter 1008 form can be found at the end of this report.

Key Takeaways:

- Approximately 2,719 reports were submitted by local law enforcement from 73 of the state's 95 counties during October - December 2024
- Around 92 unique countries of origin were reported
- Of the approximate 3,854 total charges listed, 447 were violent offenses
- 11 homicides were reported statewide (this includes first degree murder, second degree murder, and vehicular homicide)

Included in the next few pages are aggregate overviews of the various data points local law enforcement reported in their Public Chapter 1008 forms.

Chart Details:

- Many arrestees had multiple charges. All offense charts are based on all charges listed, not just the top charge or most severe charge. *Figure 4* displays the top ten offenses statewide and *Figure 5* highlights violent crimes, respectively.
- *Figure 3* lists all 95 counties and how many reports they submitted across all three months. Local law enforcement is asked to report each month even if their total count of reports is “0” for that respective month. It is important to note that many counties reported a total of zero offenses. Counties that submitted an official count of zero offenses for all three months will be listed as “0.” Counties that did not submit any reports as required by Public Chapter 1008 are listed as “No Reports Received.”
- *Figure 5* is limited to the disposition status of individuals arrested for the month of October. The retrieval of disposition data was hindered by inconsistencies between charges reported on PC 1008 report forms and those recorded in public record, the spelling of names, and communication delays with local entities. Only court records that were a complete match were included in the disposition status chart, all others were marked as “No Court Record Found.”

This report was last updated on January 31, 2025 and includes Public Chapter 1008 forms submitted by January 29, 2025. Any Public Chapter 1008 forms submitted to the Tennessee District Attorneys General Conference after that date are not included in this report.

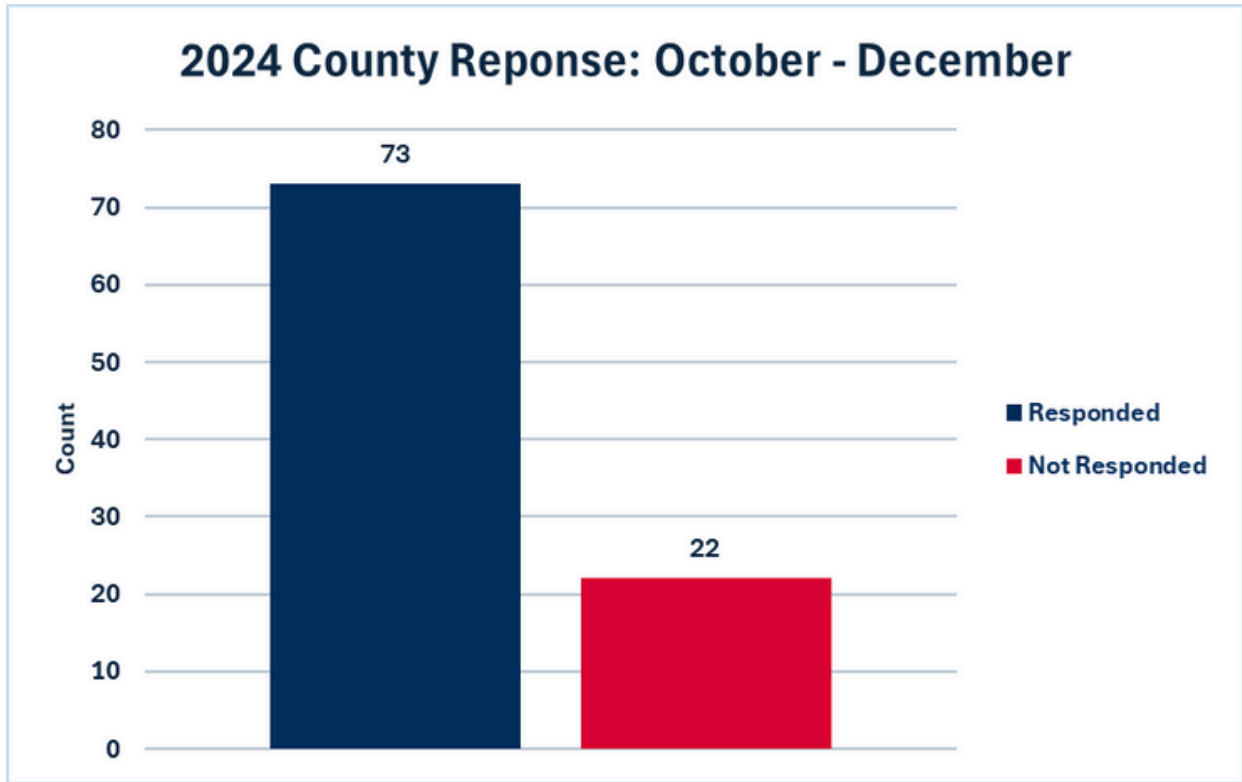


Figure 1: Reports Received vs. No Reports Received from each County for October 1 - December 31, 2024



Figure 2: Total Immigration Reports Received by County

Figure 3: Breakdown of Reports Submitted by County for October 1 - December 31, 2024

County	Report Total	County	Report Total
Anderson	16	Lauderdale	No Report Received
Bedford	No Report Received	Lawrence	6
Benton	No Report Received	Lewis	No Report Received
Bledsoe	No Report Received	Lincoln	13
Blount	37	Loudon	38
Bradley	20	Macon	13
Campbell	No Report Received	Madison	No Report Received
Cannon	No Report Received	Marion	11
Carroll	1	Marshall	0
Carter	4	Maury	153
Cheatham	7	McMinn	2
Chester	0	McNairy	1
Claiborne	0	Meigs	1
Clay	4	Monroe	9
Cocke	3	Montgomery	47
Coffee	22	Moore	2
Crockett	No Report Received	Morgan	No Report Received
Cumberland	23	Obion	12
Davidson	796	Overton	No Report Received
Decatur	0	Perry	No Report Received
DeKalb	2	Pickett	No Report Received
Dickson	18	Polk	1
Dyer	5	Putnam	29
Fayette	5	Rhea	23
Fentress	No Report Received	Roane	5
Franklin	No Report Received	Robertson	98
Gibson	20	Rutherford	189
Giles	9	Scott	No Report Received
Grainger	2	Sequatchie	3
Greene	6	Sevier	62
Grundy	1	Shelby	59
Hamblen	74	Smith	7
Hamilton	114	Stewart	0
Hancock	0	Sullivan	19
Hardeman	No Report Received	Sumner	212
Hardin	1	Tipton	4
Hawkins	4	Trousdale	1
Haywood	No Report Received	Unicoi	No Report Received
Henderson	12	Union	No Report Received
Henry	1	Van Buren	5
Hickman	4	Warren	20
Houston	0	Washington	6
Humphreys	4	Wayne	20
Jackson	No Report Received	Weakley	0
Jefferson	9	White	2
Johnson	5	Williamson	92
Knox	242	Wilson	83
Lake	No Report Received		

Top 10 Offenses Reported: October - December 2024	
Offense	Total
DUI	654
Driving W/O License	549
Traffic	533
Driving on S/C/R License	243
Domestic Assault	154
Public Intoxication	147
Failure to Appear	150
Violation of Probation	91
Open Container	83
Aggravated Assault	80

Figure 4: Top 10 Reported Offenses for October 1 - December 31, 2024. Offenses highlighted in red indicate violent offenses.

October Disposition Status	
Disposition Type	Count of Disposition Type
Open	136
Closed	14
Bound Over	26
Nolle Prosequi	37
No Court Record Found	198
Guilty	128
Dismissed	85
Disposed	1
Continuence	1
Indicted	1
Retired	7
Reset	1
Pending	22

Figure 5: Latest Disposition Status for all October Immigration Reports
(as of approximately January 24, 2025)

Below is a table that highlights violent crimes reported from October 1 - December 31, 2024. These offenses are listed in order of their severity, typical penalties associated with each crime, and harm caused to victims.

Violent Offense	Count of Offense
First Degree Murder	3
Rape of a Child	3
Aggravated Rape	6
Continuous Sexual Abuse of a Child	2
Aggravated Child Abuse - Under 8	2
Aggravated Kidnapping	3
Especially Aggravated Sexual Exploitation of a Minor	1
2nd Degree Murder	1
Vehicular Homicide	7
Statutory Rape	9
Aggravated Sexual Battery - Minor	2
Aggravated Sexual Battery	6
Aggravated Robbery	6
Carjacking	1
Aggravated Assault (Domestic)	27
Aggravated Assault	80
Child Abuse and Neglect or Endangerment	21
Aggravated Stalking	2
Sexual Contact w/ Minor - Authority Figure	2
Sexual Exploitation of a Minor	8
Robbery	2
Dangerous Felony - Firearm w/ Intent	10
Possession of Firearm - Felon	5
Assault on Law Enforcement Officer	4
Assault on First Responder	4
Assault on Healthcare Provider	2
Reckless Endangerment	31
Solicitation of Minor	4
Sexual Battery	9
Domestic Assault	154
Vehicular Assault	2
Assault	26
Stalking	2
Harassment	3

Figure 6: Reported Violent Offenses for October 1 - December 31, 2024

Top 10 Reported Countries of Origin	
Reported Country of Origin	Count
Mexico	892
Guatemala	564
Honduras	332
Venezuela	130
Not Reported	128
El Salvador	86
Cuba	37
Nicaragua	37
Jamaica	25
Romania	16

Figure 7: Top 10 Reported Country of Origin Breakdown for October 1 - December 31, 2024

Data Limitations

Figure 3 reflects all Public Chapter 1008 forms that were submitted for the months of October - December, 2024 to TNDAGC by January 29th, 2025. However, many of these reports were handwritten. Consequently, there were several reporting errors that led TNDAGC to exclude some reports from the final, aggregate analysis of offenses, countries of origin, etc. due to limitations with the data provided. These limitations include inconsistencies in the language used to describe offenses, reporting errors (e.g., US states listed as country of origin, misspelled names, etc.), and variations in the consistency of reporting across counties. Whenever there was doubt as to the accuracy of the data provided and/or a form required significant interpretation on behalf of the TNDAGC to understand the reporting officer's intent, the reports in question were excluded from the statewide analysis.

Furthermore, there were significant fluctuations in submission timelines. Local law enforcement agencies are asked to report their forms for the month prior by the fourth of each month. This year, TNDAGC received a significant number of reports, largely handwritten, after the January 4th deadline. Due to the significant time it takes to manually enter each report's data for statewide analysis, some late submissions were not included in the aggregate analysis charts. However, as stated previously, all reports received were included in Figure 3 for the total reports submitted by county chart.



**PUBLIC CHAPTER 1008:
Arrestee Citizenship Status - Not Lawfully Present OR Unknown**

Effective July 1, 2024 – TCA § 4-1-4

ARRESTING LAW ENFORCEMENT AGENCY

COUNTY: _____ ARRESTING AGENCY: _____

INCARCERATION FACILITY: _____

ARRESTEE INFORMATION

FIRST NAME: _____ MI: _____ LAST NAME: _____

STATE CONTROL #: _____ BOOKING DATE (MM/DD/YYYY): _____

CHARGE(S): _____

REPORTED COUNTRY OF ORIGIN: _____

ARRESTEE CITIZENSHIP STATUS

By checking this box, I certify that, in accordance with TCA § 40-7-1(a), the individual named above has been arrested, booked or confined for any period in the jail of a county or municipality, and the individual could not meet one of the qualifications listed below to verify their citizenship status.

A) The individual named above could not provide one of the following documents:

- A social security card or number
- A valid Tennessee driver license or photo identification license issued by the Department of Safety
- A permanent resident card issued by the United States citizenship and immigration services
- An F-1 or M-1 student visa issued by the United States Department of State
- A J-1 visa issued by the United States Department of State
- An official birth certificate issued by a state, jurisdiction, or territory of the United States or a United States government-issued certified birth certificate
- A valid, unexpired United States passport, a certificate of citizenship (form N560, or N561)
- A certificate of naturalization (form N550, N570, N578)
- A B-2 visa, issued by the United States Department of State
- A valid, unexpired e-passport issued by a foreign country and an Electronic System for Travel Authorization approval issued by the United States Department of State through the Visa Waiver Program

B) The arresting officer does not have sufficient personal knowledge of the individual to presume he/she is lawfully present in the United States.

FORM DOCUMENTATION

THIS FORM WAS COMPLETED BY (FIRST & LAST NAME): _____

POSITION/TITLE: _____ DATE COMPLETED: _____

AGENCY/DEPARTMENT: _____

*This form was prepared by the Tennessee District Attorneys General Conference (TNDAGC) in accordance with TCA § 4-1-4 and TCA § 40-7-1(a). All **COMPLETED FORMS** should be maintained by the arresting law enforcement agency and sent on the fourth day of the following month via email to research@tndagc.org. (Form Updated Sep 10, 2024)*